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Operations

MILITARY DECEPTION PROGRAM



COMPLIANCE WITH THIS PUBLICATION IS MANDATORY

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This instruction implements AFPD 10-7, *Command and Control Warfare*, by providing guidance for planning, coordinating, and executing tactical military deception. This instruction does not apply to the United States Air Force Academy. For a comprehensive review of deception above the wing level, see Chairman, Joint Chiefs of Staff, Instruction (CJCSI) 3211.01A, *Joint Military Deception*. Use CJCSI 3211.01A when involved in joint operations, joint exercises, or joint task forces. For the purpose of this AFI, the terms C2W and Information Warfare (IW) are synonymous.

SUMMARY OF REVISIONS

This is the revised publication of AFI 10-704, which supersedes AFI 10-704, 25 Mar 94.

1. Authority To Plan and Execute Tactical Military Deception (TD):

1.1. Under the authority of Combatant Commanders in Chief (CINC), operational commanders at all levels develop and employ TD tactics during peacetime, Military Operations Other Than War (MOOTW), or general conflict.

1.2. The commander authorized to review TD supported operations plans (Oplans), not requiring CJCS review, will review and approve the TD plan.

1.2.1. Deception involving joint operations or activities will comply with CJCSI 3211.01A.

1.2.2. Approval authority for unilateral USAF deceptions is the supported major command (MAJCOM). MAJCOMs must ensure deception plans are forwarded to the Joint Staff, through HQ USAF, for approval if they meet any of the criteria listed in CJCSI 3211.01A, Enclosure B, Policy, paragraph 2, *Joint Military Deception Policy*.

2. TD Program Objectives:

2.1. Support theater operations plans including tactical levels of war using conventional and unconventional forces.

2.2. Support contingency operations and plans including emergencies caused by terrorists or subversives, and situations requiring a military response.

2.3. In war or contingency, enable commanders to:

- Achieve surprise.
- Enhance security.
- Seize the initiative by actively misleading the enemy tactical commander.
- Destroy an adversary's command and control capabilities.

2.4. In peacetime, deceive by conditioning opposing commanders to expect false procedures, capabilities, limitations, and tactics.

2.5. Involve the TD Working Group and intelligence personnel.

2.6. Identify enemy decision makers and work with current operations to implement TD in daily operations.

2.7. Allow commanders to routinely develop and implement TD exercises.

2.8. Enhance combat effectiveness and contribute to the success of military operations.

2.9. Combine deception with other Information Warfare (IW) activities:

- Operations Security (OPSEC).
- Psychological Operations (PSYOP).
- Electronic Warfare (EW).
- Destruction/Attack.

2.10. Support normal operations, exercises, Military Operations Other Than War (MOOTW), and full scale conflict with efficient planning.

2.11. Follow security procedures described in:

- *TD Program Security Classification Guide*
- AFI 31-401, *Information Security Program Management*
- AFRP 31-4, *Information Security*
- CJCSI 3211.01A, *Joint Military Deception*.

3. Responsibilities:

3.1. Directorate of Intelligence, Surveillance and Reconnaissance, Offensive Information Warfare Division (HQ USAF/XOIOW):

- 3.1.1. Serves as the office of primary responsibility (OPR) for TD.
- 3.1.2. Provides policy guidance for planning, coordinating, and executing TD operations.
- 3.1.3. Manages TD budget, forces, personnel, materiel quantities, and costs.
- 3.1.4. Provides liaison with the Joint Staff.
- 3.1.5. Augments supported or supporting commands, as needed, during contingencies and exercises.

- 3.1.6. Provides staff assistance, helps MAJCOMs develop and maintain TD programs.
- 3.1.7. Coordinates MAJCOM TD efforts to prevent conflicts with other organizations.
- 3.1.8. Publishes the *AIR FORCE TD Program Security Classification Guide*.
- 3.1.9. Publishes an annual roster listing US Air Force MAJCOM, Air National Guard, and NAF TD officers and NCOs.
- 3.1.10. Coordinates, through the Office of the Vice Chief of Staff Air Force, Disclosure Branch (CVAII), the release of any TD information to foreign nationals.
- 3.1.11. Compiles the annual TD activity report required by CJCSI 3211.01A.
- 3.1.12. Maintains archives of TD operations.

3.2. Directorate of Operations and Training, Technical Plans Division (HQ USAF/XOOP):

- 3.2.1. Serves as OPR for the Information Warfare functions of PSYOP and OPSEC as they relate to TD.
- 3.2.2. Reviews TD doctrine and guidance as they relate to PSYOP and OPSEC.
- 3.2.3. Documents and submits PSYOP and OPSEC funding requirements as they relate to TD to HQ USAF/XOIOIW.

3.3. MAJCOMs:

- 3.3.1. Coordinate all MAJCOM peacetime TD with applicable Combatant Commands and HQ AF/XOIOIW to prevent conflicts with other activities.
- 3.3.2. Develop and maintain capabilities for planning and conducting TD.
- 3.3.3. Adapt TD programs to support MAJCOM missions.
 - Publish a MAJCOM-specific supplement to this instruction and send to HQ USAF/XOIOIW, 1480 Air Force Pentagon, Washington DC 20330-1480.
- 3.3.4. Conduct TD exercises during peacetime and as required for mission success during periods of crisis and wartime.
- 3.3.5. Ensure that their planning staff considers TD during all stages of operational and exercise activities.
- 3.3.6. Ensure all NAFs and wings are familiar with the command TD program and objectives, and comply with this instruction.
- 3.3.7. Appoint a command TD officer.
- 3.3.8. Conduct educational and training programs and exercises to develop proficiency in the planning, execution, and use of TD.
- 3.3.9. During exercises involving other MAJCOMs, provide participants the mission and TD objective at least 150 days prior to execution.

- 3.3.10. Complete a TD after-action report for all Joint Chiefs of Staff, MAJCOM, and NAF exercises to HQ USAF/XOIOW NLT 45 days after exercise termination. Establish procedures to document lessons learned from unit TD training and TD activity.
- 3.3.11. Develop TD tabs to Oplans and CONPLANS. Review TD tabs prepared by subordinate units to prevent conflicts with other units.
- 3.3.12. Document and send TD funding requirements, including equipment and personnel, to HQ USAF/XOIOW
- 3.3.13. Submit quarterly financial reports on 15 January, 15 April, 15 July and 15 October.
- 3.3.14. Maintain a list of all primary and alternate MAJCOM subordinate TD officers and NCOs.
- 3.3.15. Submit an annual report of RCS: HAF-XOO(A) 9128, *Tactical Deception Activities*.
- Follow the end-of-year report format in the *TD Security Classification Guide*.
 - Submit the report to HQ USAF/XOIOW NLT 15 September.
 - Because this report has emergency status code C-2, continue reporting during emergency conditions, and continue reporting by message during MINIMIZE.

JOHN P. JUMPER, Lieutenant General, USAF
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